

Discussion of Corsetti, Meyer and Muller, “What Determines Government Spending Multipliers?”

Michael Woodford

Columbia University

Federal Reserve Bank of New York
June 3, 2010

Motivation

- Proposal: determine the degree to which “multiplier effect” of government purchases depends on other conditions

Motivation

- Proposal: determine the degree to which “multiplier effect” of government purchases depends on other conditions
- Theory (and some existing evidence) suggests that circumstances may matter greatly: in particular,
 - should depend on monetary policy response, which will differ depending on exchange rate regime, whether at ZLB
 - should depend on consequences for future fiscal policy, arguably different depending on existing fiscal strain

Motivation

- Proposal: determine the degree to which “multiplier effect” of government purchases depends on other conditions
- Theory (and some existing evidence) suggests that circumstances may matter greatly: in particular,
 - should depend on monetary policy response, which will differ depending on exchange rate regime, whether at ZLB
 - should depend on consequences for future fiscal policy, arguably different depending on existing fiscal strain
- Issue of particular current relevance: want to know likely effects of “stimulus spending” during crisis, but available estimates mainly for quite different circumstances

Motivation

- Most recent empirical studies **don't address** this issue:
 - in order to avoid strong structural assumptions, use **SVAR** methodology
 - but **linearity** of estimated model requires that dynamic multipliers be **independent** of changes in other variables

Motivation

- Most recent empirical studies **don't address** this issue:
 - in order to avoid strong structural assumptions, use **SVAR** methodology
 - but **linearity** of estimated model requires that dynamic multipliers be **independent** of changes in other variables
- Few exceptions:
 - Ilzetzki *et al.* (2009): panel regressions for groups of countries with different characteristics (e.g. exch rate regime)
 - Barro and Redlick (2009): regress on $\Delta militarypurch \cdot unemployment$ as well as $\Delta militarypurch$
 - Almunia *et al.* (2009), Gordon and Krenn (2010): estimate only for Depression period

The Method Used Here

- **Step 1:** construct a time series of **fiscal shocks** $\{\epsilon_{i,t}\}$ for each of a panel of countries
 - residuals of a government-consumption equation, separately estimated for each country
- identifying assumptions similar to SVAR studies, but don't use VAR to estimate **effects**

The Method Used Here

- **Step 1:** construct a time series of **fiscal shocks** $\{\epsilon_{i,t}\}$ for each of a panel of countries
 - residuals of a government-consumption equation, separately estimated for each country

— identifying assumptions similar to SVAR studies, but don't use VAR to estimate **effects**

- **Step 2:** panel regressions of macro variables on own lags, country fixed effects (and country-specific trends), and
 - fiscal shocks $\epsilon_{i,t}$ (and lags)
 - conditioning variables $d_{i,t}$ (and lags)
 - **interaction terms** $g_{i,t} \cdot \epsilon_{i,t}$ (and lags)

— similar to Barro and Redlick (2009), but different approach to identifying fiscal shocks

Identification of Fiscal Shocks

- For each country, regress **government consumption** $g_{i,t}$ on
 - lags $g_{i,t-j}$
 - lags of output $y_{i,t-j}$
 - lagged index of leading indicators cli_{t-1}
- residual $\hat{\epsilon}_{i,t}$ identified as period t “fiscal shock”

Identification of Fiscal Shocks

- For each country, regress **government consumption** $g_{i,t}$ on
 - lags $g_{i,t-j}$
 - lags of output $y_{i,t-j}$
 - lagged index of leading indicators cli_{t-1}residual $\hat{\epsilon}_{i,t}$ identified as period t “fiscal shock”
- Idea: effects of state of economy on $g_{i,t}$ occur with **delay**, so component of $g_{i,t}$ **not predictable in advance** is exogenous shock to policy

Identification of Fiscal Shocks

- For each country, regress **government consumption** $g_{i,t}$ on
 - lags $g_{i,t-j}$
 - lags of output $y_{i,t-j}$
 - lagged index of leading indicators cli_{t-1}residual $\hat{\epsilon}_{i,t}$ identified as period t “fiscal shock”
- Idea: effects of state of economy on $g_{i,t}$ occur with **delay**, so component of $g_{i,t}$ **not predictable in advance** is exogenous shock to policy
- Familiar approach in SVAR literature (Blanchard-Perotti, ...), but subject to familiar critique

Identification of Fiscal Shocks

- Potential problems with “shocks” identified this way:
 - may be effects of economic developments on gov't spending, **within** the period
 - unforecastable part of $g_{i,t}$ may include **endogenous** components
 - a bigger worry, given **annual** data here, unlike Blanchard-Perotti

Identification of Fiscal Shocks

- Potential problems with “shocks” identified this way:
 - may be effects of economic developments on gov't spending, **within** the period
 - unforecastable part of $g_{i,t}$ may include **endogenous** components
 - a bigger worry, given **annual** data here, unlike Blanchard-Perotti
 - people may have **advance news** of (likely) changes in gov't spending, before the spending actually occurs
 - so fiscal shock need not be orthogonal to lagged variables

Advance News of Fiscal Changes

- May be a problem, even with annual data
- Example: estimates of Cogan *et al.* (2009) of government purchases under stimulus package enacted February 2009

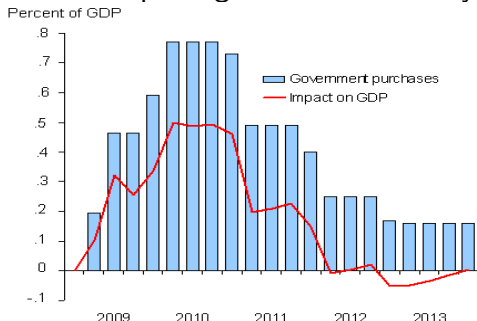


Figure 2. Estimated Output Effects of Government Purchases in the February 2009 Stimulus Legislation. (Government purchases equal federal purchases plus 60 percent of transfers to state and local governments for purchases of goods and services)

Advance News of Fiscal Changes

- May be a problem, even with annual data
- Example: estimates of Cogan *et al.* (2009) of government purchases under stimulus package enacted February 2009

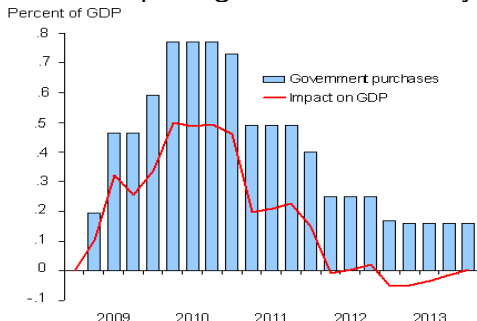


Figure 2. Estimated Output Effects of Government Purchases in the February 2009 Stimulus Legislation. (Government purchases equal federal purchases plus 60 percent of transfers to state and local governments for purchases of goods and services)

- Can also be advance news for many reasons other than **legislation** already passed (e.g., change in party in power)

Advance News of Fiscal Changes

- Why is this a problem?
 - not just because there may be fiscal shocks that aren't included in the unforecastable component of $g_{i,t}$
 - also a reason why equation residual $\epsilon_{i,t}$ may be correlated with shocks other than true fiscal policy shocks

Advance News of Fiscal Changes

- Example: suppose $\{y_t, g_t\}$ evolve according to

$$y_t = \rho_y y_{t-1} + v_t + \nu_t$$

$$g_t = \rho_g g_{t-1} + u_t$$

where

- u_t, v_t, ν_t are each i.i.d. normally distributed r.v. with mean zero
- all distributed independently of (y_{t-1}, g_{t-1})
- u_t, v_t are known at $t - 1$, ν_t only at t

Advance News of Fiscal Changes

- Example: suppose $\{y_t, g_t\}$ evolve according to

$$y_t = \rho_y y_{t-1} + v_t + \nu_t$$

$$g_t = \rho_g g_{t-1} + u_t$$

where

- u_t, v_t, ν_t are each i.i.d. normally distributed r.v. with mean zero
 - all distributed independently of (y_{t-1}, g_{t-1})
 - u_t, v_t are known at $t - 1$, ν_t only at t
- Suppose “leading indicator” forecasts

$$\begin{aligned} cli_t &= E_t[y_{t+1} - \lambda g_{t+1}] \\ &= (\rho_y y_t + \nu_{t+1}) - \lambda(\rho_g g_t + u_{t+1}) \end{aligned}$$

Advance News of Fiscal Changes

- In this example, the regression residual (asymptotically) identifies

$$\begin{aligned}\epsilon_t &= g_t - E[g_t | g_{t-1}, y_{t-1}, cli_{t-1}] \\ &= u_t - E[u_t | v_t - \lambda u_t] \\ &= \left(\frac{\sigma_v^2}{\sigma_v^2 + \lambda^2 \sigma_u^2} \right) u_t + \left(\frac{\lambda \sigma_u^2}{\sigma_v^2 + \lambda^2 \sigma_u^2} \right) v_t\end{aligned}$$

Advance News of Fiscal Changes

- In this example, the regression residual (asymptotically) identifies

$$\begin{aligned}\epsilon_t &= g_t - E[g_t | g_{t-1}, y_{t-1}, cli_{t-1}] \\ &= u_t - E[u_t | v_t - \lambda u_t] \\ &= \left(\frac{\sigma_v^2}{\sigma_v^2 + \lambda^2 \sigma_u^2} \right) u_t + \left(\frac{\lambda \sigma_u^2}{\sigma_v^2 + \lambda^2 \sigma_u^2} \right) v_t\end{aligned}$$

- Because **positively correlated with v_t** , authors' method would find **positive effect of g shock on output**
— even though in example, true fiscal shock (u_t) has **no effect on output**

Identification of Fiscal Shocks

- What solution?
- Need to use a $g_{i,t}$ equation that represents **structural** equation for gov't cons
 - not only important to **include** all of the determinants of endogenous g
 - also important **not to include** any variables that are **not** structural determinants of g !

Identification of Fiscal Shocks

- What solution?
- Need to use a $g_{i,t}$ equation that represents **structural** equation for gov't cons
 - not only important to **include** all of the determinants of endogenous g
 - also important **not to include** any variables that are **not** structural determinants of g !
- In above example: would get correct result if instead **omitted** cli_{t-1} from the list of regressors
 - more generally: inclusion of leading indicators is problematic, because **not plausibly structural**, yet **likely to incorporate news** about determinants of future g (mixed with other things)

Results

- Consequences of exchange rate regime:
 - stronger output increase, less crowding out of I if exch rate peg
 - consistent with standard models: expect more monetary accommodation under peg
 - why: under floating, interest rates raised to stem inflationary impact, but this appreciates exch rate

Results

- Consequences of exchange rate regime:
 - stronger output increase, less crowding out of I if exch rate peg
 - consistent with standard models: expect more monetary accommodation under peg
 - why: under floating, interest rates raised to stem inflationary impact, but this appreciates exch rate
 - but also find: less real depreciation under peg, less crowding out of NX
 - doesn't seem consistent with view that the only difference is monetary accommodation under peg

Results

- Consequences of exchange rate regime:
 - stronger output increase, less crowding out of I if exch rate peg
 - consistent with standard models: expect more monetary accommodation under peg
 - why: under floating, interest rates raised to stem inflationary impact, but this appreciates exch rate
 - but also find: less real depreciation under peg, less crowding out of NX
 - doesn't seem consistent with view that the only difference is monetary accommodation under peg
- Another possible interpretation: these are not pure fiscal shocks?
 - in fact, the mixture of shocks captured by the residual need not be the same in the case of the peg and the floating rate

Results

- Consequences of financial crisis:
 - much stronger output increase (multiplier ≈ 2)
 - includes strong increase in consumption
 - consistent with standard models, to extent that financial crisis results in binding ZLB constraint (Eggertsson 2009, Christiano *et al.* 2009, etc.)

Results

- Consequences of financial crisis:
 - much stronger output increase (multiplier ≈ 2)
 - includes strong increase in consumption
 - consistent with standard models, to extent that financial crisis results in binding ZLB constraint (Eggertsson 2009, Christiano *et al.* 2009, etc.)
- Would be desirable to discriminate more finely:
 - is it really whether interest rates reach lower bound that matters?
 - is there sharp difference in interest-rate response between crisis/non-crisis cases?
 - is it perhaps instead the degree of economic slack that matters?
 - or the degree of impairment of financial sector or of household/firm balance sheets?

Summary

- An important question
 - too seldom addressed thus far

Summary

- An important question
 - too seldom addressed thus far
- Some suggestive results, esp. regarding differential effects during financial crises
 - deserve more detailed analysis

Summary

- An important question
 - too seldom addressed thus far
- Some suggestive results, esp. regarding differential effects during financial crises
 - deserve more detailed analysis
- Important methodological questions remain to be addressed
 - especially with regard to identification of fiscal shocks